

# THE PORTLAND DECONSTRUCTION PROGRAM

City of Portland, Oregon

October 21, 2024 Sustainable Materials Management Planning – Benton County

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Support policies that reduce the embodied carbon of building materials and construction through the use of low-carbon alternatives, adaptive reuse...

- B4, Climate Emergency Workplan

Advocate for research-informed changes to codes and regulations to increase use of reused & deconstructed materials.

- Goal 8.3, 2030 Regional Waste Plan

#### Materials have a useful life after discard.

– OR 2050 Vision for Materials Management





#### **Neighborhood Action vs. Developers**



# **Deconstruction Advisory Group** (April 2015)

- Builders/Developers/Demo Contractors
- Neighborhood Groups
- Development Committee
- Historic Preservation

- Salvage/Deconstruction
- For-profit, non-profit, retailers
- Recycling Industry
- Permitting Staff
- Regional and County Gov Staff







### Market **Opportunities**

- Demand: wood waste hog fuel market drop
- Demand: salvage materials
  - Strong DIY / salvage ethic
  - Vintage aesthetic
- Supply: Established retail marketplaces





## **Concerns with Required Deconstruction**

Group	Concern	Solution
Developers	Cost	Competition, Grants
Developers	Time	Competition
Developers	Availability of Contractors	Contractor Training (BMRA)
Developers, Deconstructionists	Not all houses worthy	Exemptions
Neighborhoods	Maximize Salvage	Certified Decon Contractors (BMRA)
Neighborhoods	Avoid greenwashing	Certified Decon Contractors (BMRA)
Developers, Deconstructionists	Flooding material market	Year-Built Threshold
Deconstructionists	Workforce/hiring	Workforce Training (BMRA)



## Multi-Phased Approach to Deconstruction

- Deconstruction grants: introduce and incentivize
- Requirements: grow over time
- Year-built specific: capture the right amount of permits





**Removing a house?** 

Grant funds are available for deconstruction projects

• Applications accepted beginning

Visit www.ExploreDecon.com

for application instructions

Salvage valuable material for reuse through deconstructior

Sept. 8, 2015.

#### **Deconstruction Ordinance**





# **Salvageable Materials**

- #1: Lumber including framing, trim, sheathing and siding
- Doors and windows
- Wood flooring
- Roofing including wood shake, metal, fiberglass, tile, masonry
- Water heaters, furnaces, wood stoves
- Kitchen and bathroom cabinets
- Toilets 1.6 gallon/flush or less
- Hardware

- Appliances
- Lighting
- Sinks
- Tubs
- Mirrors







#### **Program Start-up and Admin**



# **Program Start Up Costs**

- 1 full time employee
- Pilot project funds: \$50k for 16 projects (~\$3-5k each)
- Contractor training: \$15k for 3 days with contractors
- Workforce training: \$36k for 12 days with 20 trainees
- Yard signs

# **Program Income**

- Exemption requests (currently frequent): \$200 permit
- Violations (rare): \$500+



# **Contractor Training (Before & After)**

- Contractor Training (Pre-Ordinance July 2016)
  - 3-day training with Build Reuse
  - 16 participants
  - 12 different companies
  - Skills assessment



- Workforce Development (Post-Ordinance Mar 2017)
  - 12-day training (Build Reuse)
  - 15 students
  - Priority population





#### **Certification Requirements**

- Complete Build Reuse's three-day Project Management Training Course.
- Pass a written exam taken online through Build Reuse.
- Pass a skills assessment conducted by the trainer.
- Obtain lead-paint RRP certification.
- Obtain AHERA Asbestos Inspector (min) credential.







#### **Certified Deconstruction Contractors**

- Currently 15 companies
- 4 businesses dedicated to decon









#### **Contractor Admin**

- Exemptions:
  - Unsafe or Hazardous
    Structure
  - Limited Reuse
- Recertification
- Post-Deconstruction Form
- Documentation of destination of salvaged materials
- Site Inspections







#### Impact



#### **Since 2015**





# **Benefits and Outcomes**

- # of Projects through 6/2024
  - Over 600 house deconstructions
  - Over 4.2 million pounds of lumber recovered for reuse
  - Per house: 4 tons diverted, ~3,200 BF of lumber, 7.6 metric tons of CO2eq
- Economic
  - 30+ jobs in deconstruction, fabrication, retail
  - 3 new salvage retail locations
- Permitting
  - Cost of deconstruction has come down while mechanical demolition costs have increased
  - Turnaround timeframe equal to demolition







# **Benefits and Outcomes**

- Hazardous materials
  - Deconstruction now best practice
  - New reqs for mechanical demo
- Preservation of built history
  - Craftsmanship
  - Materials
  - Old-growth lumber
- Excess to Access Program
  - Anti-displacement







#### **Unexpected Outcomes**

- Rise and fall of salvage shops and decon contractors
- Sometimes cut-throat service competition that keeps service costs low but occasionally eliminates a decon business
- Cost now comparable due to additional demolition requirements cost going up
- Slightly faster permits
- How to feed the machine in low development cycles
- Yet to adopt salvage wood from Oregon Residential Structural code





## **Corvallis Historic Project**









#### **Opportunities to Partner and Innovate**





(Hubbard)



(Oakland and everywhere)

# Oregon building trends:

- Mass timber
- Modular housing



### **Takeaways**

- Starting with incentives helps make a market, but don't step too far into the competitive market
- Pair deconstruction with workforce development and promote circular economy
- Promote buildings and reuse stores as material banks for resiliency
- Inventory your community assets
- Quit it with all the glues







### Links

#### Portland Deconstruction https://www.portland.gov/bps/climat e-action/decon

#### **DEQ Study**

Deconstruction vs. Demolition: An evaluation of carbon and energy impacts from deconstructed homes in the City of Portland

https://www.oregon.gov/deq/FilterD ocs/DeconstructionReport.pdf

**City of Portland Embodied Carbon** <u>https://www.portland.gov/bps/climat</u> <u>e-action/embodied-carbon</u>

Build Reuse https://www.buildreuse.org/







#### THE BUREAU OF **PLANNING** & SUSTAINABILITY

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